

# Counterexamples in Political Redistricting

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#### Geometric Data Processing Group

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#### Welcome!

The MIT **Geometric Data Processing Group** studies geometric problems in computer graphics, computer vision, machine learning, and other disciplines.

Our team includes students and researchers spanning a variety of disciplines, from theoretical mathematics to applications in engineering and software development. We enthusiastically welcome collaborators and staff at all levels and encourage interested parties to contact us with ideas, challenging problems, and avenues for joint research.



#### News

Affiliations: EECS, CSAIL, Metric Geometry & Gerrymandering Group, MIT Center for Computational Engineering, MIT-IBM Watson AI Lab

New website

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#### How do you embed domains into one another efficiently and with low distortion?

Claici et al. "Isometry-Aware Preconditioning for Mesh Parameterization." SGP 2017, London. Li et al. "OptCuts: Joint Optimization of Surface Cuts and Parameterization." SIGGRAPH Asia 2018, Tokyo. Gehre et al. "Interactive Curve Constrained Functional Maps." SGP 2018, Paris.



#### How can we tile a shape with **simpler elements**?

Solomon, Vaxman, and Bommes. "Boundary Element Octahedral Fields in Volumes." TOG 2018. Zhang et al. "Spherical Harmonic Frames for Feature-Aligned Cross-Fields." Submitted.



#### How do we optimize in **exotic spaces** with topological constraints?

Liu, Zhang, Chien, Solomon, and Bommes. "Singularity-Constrained Octahedral Fields for Hexahedral Meshing." SIGGRAPH 2018.

$$I_{\Omega}^{\mathrm{TV}}(t) := \begin{cases} \min_{f \in L^{1}(\mathbb{R}^{n})} & \mathrm{TV}[f] \\ \text{subject to} & \int_{\mathbb{R}^{n}} f(x) \, dx = t \\ & 0 \leq f \leq \mathbb{1}_{\Omega} \end{cases}$$

#### How do we stabilize classical geometric measurements?

DeFord, Lavenant, Schutzman, and Solomon. "Total Variation Isoperimetric Profiles." SIAM SIAGA 2019.



#### How do we learn from geometrically-structured data?

Wang et al. "Dynamic Graph CNN for Learning on Point Clouds." TOG 2019. Smirnov et al. "Deep Parametric Shape Predictions using Distance Fields." Submitted.



#### How do we interpolate along geometric domains?

Lavenant et al. "Dynamical Optimal Transport on Discrete Surfaces." SIGGRAPH Asia 2018. Solomon & Vaxman. "Optimal Transport-Based Polar Interpolation of Directional Fields." SIGGRAPH 2019.



#### Can we find geometry in data?

Yurochkin et al. "Lightspeed Document Distance Computation via Hierarchical Optimal Transport." Submitted.

## **Today: Redistricting**





(b) Dual Graph

(a) Geography

## **Huge Landscape of Possibilities**



lowa: 99 counties, 4 districts, quintillions of possible plans

# **Reality Check**

# Likely no single "best" plan.

Typical criteria:

- Contiguity
- Population balance
- Compactness
- Communities of interest

- Municipal boundaries
- Competitiveness
- Incumbency

. . .

## **Reality Check 2.0**

#### THE COMPUTATIONAL COMPLEXITY OF AUTOMATED REDISTRICTING: IS AUTOMATION THE ANSWER?

#### MICAH ALTMAN\*

There is only one way to do reapportionment-feed into the computer all the factors except political registration.

—Ronald Reagan<sup>1</sup>

The rapid advances in computer technology and education during the last two decades make it relatively simple to draw contiguous districts of equal population [and] at the same time to further whatever secondary goals the State has.

-Justice William Brennan<sup>2</sup>

#### I. REDISTRICTING AND COMPUTERS

Ronald Reagan and Justice Brennan have both suggested that computers can remove the controversy and politics from redis-

tricting.<sup>3</sup> In fact proponents of autor the "optimal" districting plan can be specified values. The Supreme Co sentiment by addressing such mecha and compactness in two recent redis

 Division of Humanities and Social tute of Technology, Pasadena, CA, 91125.
 Kousser, Scott Page, and Richard McKelvey helpful suggestions.

 Tom Goff, Reinecke Denounces Cou tion, L.A. TIMES, Jan. 19, 1972, at A24.

Karcher v. Daggett, 462 U.S. 725, 733 (1983).

Redistricting is a Computationally Hard Problem

Redistricting is deeply connected to mathematical partitioning problems. Many researchers in computer science have examined partition problems and have reached some conclusions about their computational complexity. The redistricting problem in general, and even many simpler redistricting sub-problems, are likely to be intractable.

#### Even if we could agree on a single measure...

# **Reality Check 3.0**

#### And even if P=NP...

"The Times, Places and Manner of holding Elections for Senators and Representatives, shall be prescribed in each State **by the Legislature thereof**" **US** Constitution (Article I, Section 2)

"...the legislature shall by law reapportion the state senatorial districts and representative districts..." Kansas Constitution (Article 10, Section 1)

"...the legislature shall enact a redistricting plan for congressional districts apportioned to Michigan." Michigan Congressional Redistricting Act of 1999, Section 3.62

"...the **legislature shall apportion and district** anew the members of the senate and assembly, according to the number of inhabitants." Wisconsin state constitution, Section 3

"The independent redistricting commission ... shall prepare a redistricting plan to establish senate, assembly, and congressional districts every ten years commencing in two thousand twenty-one..." New York State Constitution, Article III, Section 4(b)

#### Humans draw districts.

# Computational Redistricting is Valuable



Aside:



10<sup>9</sup> computations/second No legal understanding No sympathy ?? computations/second Strong legal understanding Potentially sympathetic

#### **Recent Focus**



## Analysis of districting plans

#### Trustworthiness

#### Quantitative $\neq$ Fair

#### **Critical Challenges**

#### Disingenuous analysis

Incentive to make your proposed plan looked good

#### Mistaken analysis

Many objectives and a huge space of possible plans

### Today: Two Examples

Single measurement:

#### **Measuring compactness**

Challenge: Instability (Partial) solution: Isoperimetric profile

• Aggregate measurement:

#### **Ensemble analysis**

Challenge: Mixing time (Even more partial) solution: Recombination

### Today: Two Examples

Single measurement:

#### **Measuring compactness**

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Challenge: Mixing time (Even more partial) solution: Recombination

#### **Compactness as a Proxy for Fairness?**



# **Polsby-Popper Score**

**Theorem (Isoperimetric inequality).** Let  $\Omega$  be be a bounded open subset of the plane  $\mathbb{R}^2$ with perimeter  $P < \infty$  and area A. Then,  $4\pi A \le P^2$ , with equality if and only if  $\Omega$  is a circle. *Rigorous proof by Weierrstrass, 1870; dates back to ~800 BC* 



#### **Issue with Polsby-Popper**



Example courtesy Mira Bernstein and Assaf Bar-Natan

#### Maryland district 1

#### **More Issues**



Image from "User preferences for world map projections" (Šavrič et al. 2015)

# Map projections?

#### More Issues



https://blogs.mathworks.com/simulink/2009/12/02/floating-point-numbers/

## Floating point?

#### **Adversarial Problem**

#### Input:

- List of compactness scores
- Set of districts
- Desired percentile

# Output:Score that achieves percentile

"Gerrymandering and Compactness: Implementation Flexibility and Abuse" Barnes & Solomon, *Political Analysis* (pending revision)

# **Frightening Results**



You can engineer your percentile!

Variables: Score, map resolution, map projection

#### **Recent Theoretical Result**

"we ... demonstrate that **for any choice of map projection**, there are two regions, A and B, such that A is more compact than B on the sphere but B is more compact than A when projected to the plane."



#### Texas 115th Congressional Districts, Reock

"The Gerrymandering Jumble: Map Projections Permute Districts' Compactness Scores." Bar-Natan, Najt, & Schutzman; Arxiv 1905.03173.

#### **Additional Observation**



# Multiple versions of non-compactness

#### **Potentially Intractable Solution**



 $I_{\Omega}(t) := \min\{\operatorname{area}(\partial \Sigma) : \Sigma \subseteq \Omega \text{ and } \operatorname{vol}(\Sigma) = t\}$ 

#### **Isoperimetric profile**

#### **Perimeter as Total Variation**

$$\begin{aligned} \mathrm{TV}[f] &:= \sup_{\|\phi\|_{\infty} \leq 1} \int [f(x)\nabla \cdot \phi(x)] \, dx \\ &= \int_0^{\infty} \operatorname{area}(\partial\{f \geq s\}) \, ds \, ``= " \int \|\nabla f(x)\|_2 \, dx \\ \mathbb{1}_{\Sigma}(x) &:= \begin{cases} 1 & \text{if } x \in \Sigma \\ 0 & \text{otherwise} \end{cases} \end{aligned}$$

$$\operatorname{area}[\partial \Sigma] = \operatorname{TV}[\mathbb{1}_{\Sigma}]$$

#### **Convex Relaxation: TV Profile**

$$I_{\Omega}(t) := \min\{\operatorname{area}(\partial \Sigma) : \Sigma \subseteq \Omega \text{ and } \operatorname{vol}(\Sigma) = t\}$$



Theoretical properties:

- Convex function of t
- Minimized at any t for a circle
- (Surprising) optimal f takes
  on at most 3 values: {0, c, 1}

DeFord et al. Total Variation Isoperimetric Profiles. SIAM SIAGA, pending revision.



#### In Case You're Wondering



#### Works in 3D (Why bother? Why not!)

#### **Graph Analog**



#### **Open Problem**

#### Problem: Compute isoperimetric profile without TV relaxation.



Image from [Au 2012]
### Trade-Off

#### **Positive:**

- Stable
- Computable
- Nuanced/multiscale

### Negative:

- Not a single score
- Not a great proxy for fairness

### **Fundamental Issue**



(a) NC12



(b) NC16

### **Thematic Take-Away**

Stability is subtle and can be leveraged by an adversary. Provably stable measurements are hard to design.

### Today: Two Examples

Single measurement:

### **Measuring compactness**

**Challenge:** Instability (**Partial**) **solution:** Isoperimetric profile

Aggregate measurement:

Ensemble analysis Challenge: Mixing time (Even more partial) solution: Recombination

### **Ensembles: Redistricting in Context**



### **Discrete Problem**



### Language Matters

#### OK:

"We were able to generate k plans with favorable property P."

#### Not (necessarily) OK:

"Our plan scores better/worse than p% of reasonable plans."

### **Random Walk Approach**



https://www.amacad.org/news/redistricting-and-representation

### Sampling Problem



### From 2-Partitions to Cycles



### **RP Completeness**

#### Randomized polynomial time (RP):

Exists a probabilistic Turing machine that

- Runs in polynomial time
- Always correctly returns NO
- If the correct answer is YES, returns YES with probability  $\geq 1/2$

### Hamiltonian Cycle



### A Simple Counterexample



Chain of bigons: Linear number of edges in |E|

Proof follows [Jerrum, Valiant, and Vazirani 1986]

### A Simple Counterexample



Proof follows [Jerrum, Valiant, and Vazirani 1986]

### A Simple Counterexample



Proof follows [Jerrum, Valiant, and Vazirani 1986]

### Tougher Proof, Same Result

**Remains hard** with extra assumptions:

- Maximal planar graph
- Bounded vertex degree
- Balanced partition

### **Relationship to Mixing**

# Fast mixing would imply polynomial time (near)-uniform sampling!

### **Series Parallel Graphs**



#### Polynomial-time sampler Exponentially slow mixing

### Implication

### Popular sampling tools are unlikely to see a significant or representative sample of plans.





SEN16





538 GOP

538 Dem







538 Compact







TS



Gov

Remedial

### Is Uniform Even Desirable?



### **Saturation of Compactness**





(b) 11996 cut edges

### **Recall: Flip Proposal**





Uniformly choose a cut edge
Change label of an incident node

[Mattingly et al. 2017, 2018; Pegden et al. 2017]

### **Potential Way Out**



(a) District

(b) Spanning Tree

"Recombination: A Markov Chain for Redistricting" DeFord, Duchin, & Solomon, in preparation

### **Recombination Step**

- Select two adjacent districts
- Merge them together
- Draw a random spanning tree
- Delete an edge (can maintain balance)

## **Conjecture.** Mixing time is proportional to the number of districts.

Other "tree proposals" possible













### **Distributional Bias**



 $P(A, B) \propto [\operatorname{trees}(A)] \cdot [\operatorname{trees}(B)] \cdot [\operatorname{cut}(A, B)]$ Kirchoff:  $\operatorname{trees}(G) = \frac{1}{n} \prod_{k=2}^{n} \lambda_k$ 

### **Empirical Evidence**



0.1

### Compactness



### **Example Application**

#### **Comparison of Districting Plans for the Virginia House of Delegates**

Metric Geometry and Gerrymandering Group

#### Abstract

At the time of writing, Virginia is in the process of replacing its House of Delegates districting plan after eleven of the districts were ruled unconstitutional by a District Court in June 2018. This report presents a large ensemble of alternative valid districting plans, which we propose to use as a baseline for comparison in the evaluation of newly proposed plans. Our method highlights and quantifies the dilutive effects of packing Black Voting Age Population.

This is a novel application to racial gerrymandering of industry-standard techniques from statistics and computational science.

### Take-Away

# Quantitative analysis of districting plans is subtle.

# Computational redistricting is not a solved problem.

with apologies to D. DeFord



## Counterexamples in Redistricting

### **Questions?**