

# Macro Policy Interdependence in a Unifying Framework for a Monetary and Fiscal Union: Appendix

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## Abstract.

This paper consists of two parts. Part I is a qualitative presentation of issues associated with macroeconomic policy interdependence with an emphasis on the institutional setting of the European Union and of the Euro zone area. It identifies the importance of fiscal multipliers and the resulting policy spillovers, and discusses some of the evidence by drawing on recent studies. It then turns to a qualitative discussion of the key analytical components of Part II, which is given in an Appendix. Part II is a quantitative treatment of key magnitudes characterizing economies which can exercise their own national fiscal policy while engaging in free trade and maintaining their own currencies or, alternatively, sharing a currency. To appreciate these issues, the paper benchmarks the different scenarios to the absence of trade, strictly speaking autarky, while allowing progressively fiscal and monetary policy under a monetary union as well as a fiscal union. The paper emphasizes the importance of differences in population sizes in a general international equilibrium model of a monetary union under alternative scenarios of monetary, fiscal, and debt policy coordination. It considers, in particular, conditions for participating in a fiscal union within a monetary union, a hitherto unexplored question. The paper allows for inefficiencies in tax collection that serve as another difference across countries and examines how union-wide coordination of tax and spending policy, typically a nation-specific competence, may improve welfare. This is intended to explore the contrast between monetary policy decisions that may be determined by deliberations and voting in the central bank, given the fiscal policy stance, and national fiscal policy interdependence, given union-wide monetary policy. It examines the implications of different sizes of the members of the union.

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**Keywords:** monetary union, fiscal union, international interaction of monetary and fiscal policy; game-theoretic models of international monetary policy coordination. Debt finance vs. tax finance vs. monetary policy. Technological change vs. debt reform. **JEL codes:** E52, E63, F45, F41.

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# 1 Appendix: A Unified Framework for Studying Reforms, Deficits, and Debt in Fiscal and Currency Unions

**Abstract.** This paper emphasizes the importance of differences in population sizes in a general international equilibrium model of a monetary union under alternative scenarios of monetary, fiscal, and debt policy coordination. It goes beyond Casella (1992) by allowing for coexistence of fiscal policy, national as well as union-wide (in the form of fiscal policy coordination at the supra-national level), along with monetary policy. It goes beyond Casella (1992) and Ioannides (2016; 2017) in examining the impact of market reforms and of various types of technological progress and explores their consequences for the sustainability of deficit spending and public debt. It considers, in particular, conditions for participating in a fiscal union within a monetary union, a hitherto unexplored question. The paper allows for inefficiencies in tax collection that serves as another difference across countries and examines how union-wide coordination of tax and spending policy, typically a nation-specific competence, may improve welfare. This is intended to explore the contrast between monetary policy outcomes determined by deliberations and voting in the central bank, given the fiscal policy stance, and national fiscal policy interdependence, given union-wide monetary policy. It examines the implications of different sizes of the members of a currency union.

The current draft is technical and is being rewritten for the purpose of the volume in accordance with the organizers' guidelines. The main part of the paper will emphasize institutional and empirical issues with a broader audience in mind, and so will the conference presentation. Technical material will be presented in appendices.

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## 2 Introduction

The Eurozone (EZ) is at a crossroads. The global financial crisis revealed the importance of the dearth of macro policy tools available to members of the European monetary union. This is in stark contrast to US. A critical issue is the limits to monetary policy tools in the absence of a fiscal union. This is the case for the Eurozone, in sharp contrast to the US fiscal union. The paper develops a stylized model with two countries, differing in size, which accommodates autarky versus economic integration while allowing for a fiscal union within a monetary union. The model allows examination of broad policy options and advantages that adding a fiscal union confers on those available to a monetary union. Finally, the paper extends Ioannides (2016) by allowing for market reforms and technological change as well debt in addition to tax finance.

One of the most important considerations that confronts students of the design of European integration is heterogeneity of the constituent parts. Heterogeneity is expressed in many dimensions, such as political, cultural, economic and of course magnitudes in terms of the population and economic size. Newer theories of comparative advantage, such as those associated with product differentiation that new trade theory and new economic geography have utilized, have emphasized that due to the advantages of agglomerations and path dependence advancing economic integration may make constituent states even more heterogeneous. As a consequence, suboptimalities in the currency area they make up may thus be further exacerbated.

This paper emphasizes the importance of differences in population sizes. Population size directly affects real economic outcomes. It also underlies perceptions of relative importance in international economic governance and thus state actions. Therefore, it affects notions of democratic legitimacy both within and across countries. In the EU, size is critically enshrined in numerous decision making structures, such as qualified majority rules. At the same time, EU member states are equally represented in the European Commission, which is made up of a single national from each member state. This is very similar to the US parliamentary structure, where states are equally represented in the US Senate but in proportion to the

populations in the US House of Representatives.

This paper borrows Casella (1992)'s framework and examines a number of scenarios above and beyond hers. In particular, it allows for coexistence of fiscal policy, national as well as union-wide, along with monetary policy. The paper also allows [ c.f. Sibert (1992)] for inefficiencies in tax collection that serves as another difference across countries. It allows for the possibility that tax and spending policy in the union are decided by means of different procedures. This is intended to express the contrast between monetary policy outcomes determinant by deliberations and voting in the ECB, given the fiscal policy stance, and national fiscal policy stance, given monetary policy. What options does this logic confer on smaller versus larger members of a currency union? How a small country's fundamentals affects its bargaining power, especially over a full range of fiscal policy, like taxes on different aspects of activity is an important question. It goes beyond Casella (1992) in examining the impact of market reforms and of various types of technological progress and explores their consequences for the sustainability of debt.

### **3 International Equilibrium ala Casella (1992)**

Casella (1992) assumes that individuals value a composite good, which is produced by means of intermediate varieties, and a public good, which is financed publicly by means of seignorage. The indirect utility functions depend on the country's size and real money growth in each country. A non-cooperative game among governments yields that if the elasticity of substitution among intermediates exceeds 1, uncoordinated policies give inefficient allocations. That is, each government provides more of the public good than globally socially optimal, because it ignores the negative effects on the foreign country of withdrawing resources from private production. The smaller country always allocates a larger proportion of its endowment to the public good. With a monetary union, the exchange rate between two countries' currencies is set equal to 1 and inflation rates are equalized. Then, individual private consumption is equalized across the two countries. There is no international financial equilibrium to be cleared, and the monetary regime does not impose discipline in each

country's policy.

Specifically, utility functions are defined as the sum of the logs of Dixit-Stiglitz aggregate of consumption intermediates,  $c_{ij}^\theta$ , and of the public good,  $\Gamma_j$ ,

$$U_j = (1 - g) \ln \left( \sum_{i=1}^n c_{ij}^\theta \right)^{1/\theta} + g \ln \Gamma_j, \quad j = A, B, \quad 0 < \theta < 1, \quad (1)$$

where  $n$  is the total number of intermediate varieties of the private good and  $\Gamma_j$  is the public good, and  $j = A, B$  denotes the two countries. The elasticity of substitution among varieties is given by  $\frac{1}{1-\theta}$ . If it approaches 1, the two economies that are otherwise identical except for size enjoy no advantage from trade. There are no spillovers across countries and no scope for international cooperation.

Individuals live for two periods: working when young, consuming when old, saving only in the form of money holdings. New money issued finances the public good. Money of the old plus new money equals money held by the young.

Intermediates produced with IRS using labor:

$$\ell_i = \alpha + \beta x_i, \quad i = 1, \dots, n, \quad (2)$$

where  $\ell_i$  is the labor required to produce  $x_i$  units of variety  $i$ . The industry organizes as monopolistic competition, each variety is produced by one producer, entry is free and at the equilibrium each firm earns zero profits. The advantage of the Dixit–Stiglitz model is that the size of a country translates immediately into the number of goods produced domestically, with no counterbalancing effect on the terms of trade. If a change in the countries' relative endowments affects the terms of trade, national income depends on the overall solution of the general-equilibrium problem and is therefore much more difficult to analyze [Casella, *op. cit.*, p. 851]. At the free entry equilibrium, each variety is produced at the same quantity:

$$x_{ij} = \frac{\alpha\theta}{\beta(1-\theta)}. \quad (3)$$

The monopolistic competition price is given by  $p_j = \frac{\theta}{1-\theta} w_j$ , and is a markup on the marginal

costs in the usual fashion. The corresponding labor requirement is  $\frac{\alpha}{1-\theta}$ . The public good is produced using labor  $\ell_{\Gamma_j}$  with CRS,

$$\Gamma_j = \ell_{\Gamma_j}, \quad j = A, B.$$

The government pays for the public good by new money printing,  $M_j$ , tax revenue, or a combination of both. If country A's size is  $2 - \sigma$ , then the number of varieties produced is given by

$$n_A = (2 - \sigma - \Gamma_A) \frac{1 - \theta}{\alpha}. \quad (4)$$

### 3.1 Market Reforms versus Technological Progress

The above development is predicated on free entry by all producers of intermediates. What if the range of intermediate varieties is given,  $\bar{n}_A$ ? Then, one could think of allowing for free entry in the intermediates industry as a type of market reform. If the range of intermediates is given, monopolistic pricing still leads to the same markup  $p_j = \frac{\beta}{\theta} w_j$ , but profits (losses) are earned (realized). Letting free entry determine the number of varieties generally improves welfare but causes losses (gains) to the varieties producing sector. If  $\bar{n}_A < n_A$ , then lifting of restrictions may be seen as a stylized market reform that brings about overall benefits.

Next we introduce technological progress in the production of intermediate varieties in the following manner. Let the total labor cost of producing  $x_i$  of variety  $i$  be defined as:

$$b(x_i) = \frac{1}{\xi_i} (\alpha + \beta x_i) w_i, \quad (5)$$

where  $\xi_i = \bar{\xi}(1 + \eta)^t$  is TFP-type of technological progress, with an exogenous rate  $\eta$ .

It is easy to see from (3) that at the free entry, each variety is produced at the same quantity, but since the labor cost of producing each variety,  $\frac{\alpha}{\xi_i(1-\theta)}$ , decreases more and more varieties are produced at equilibrium. Thus, welfare increases much more, relative to the consequences of market reform, as defined earlier.

The welfare impact of market reform, that is entry liberalization, is a function of  $n_A - \bar{n}_A$ ,

and thus has a *level effect*. The introduction of technological change in the form of TFP a *growth effect*, increases welfare as a function of  $(1 + \eta)^t$ , thus implying a growth effect on social welfare.

The labor market is assumed to be Walrasian here. We could easily introduce a labor market with Pissarides-type frictions. Labor market reforms can take the form of reducing frictions as well as allowing various forms of active labor market policies.

### 3.2 Autarky

Under autarky, each individual consumes  $c_{aut,A} = \frac{1}{2-\sigma} \frac{\alpha\theta}{\beta(1-\theta)}$  of each variety. The public good is financed by money creation:

$$\Gamma_A = \ell_{\Gamma_A} = m_A.$$

The range of varieties produced is given by:

$$n_A = (2 - \sigma - m_A) \frac{1 - \theta}{\alpha}.$$

The corresponding value of the utility function is:

$$U_A = (1 - g) \ln \left( (2 - \sigma - \Gamma_A) \frac{1 - \theta}{\alpha} \left[ \frac{1}{2 - \sigma} \frac{\alpha\theta}{\beta(1 - \theta)} \right]^\theta \right)^{1/\theta} + g \ln \Gamma_j. \quad (6)$$

Optimal policy is characterized by the optimal provision of the public good. The autarky solution is easy to obtain and given by:

$$\Gamma_{aut,A} = \frac{\theta g}{\theta g + 1 - g} (2 - \sigma) = m_A.$$

The inflation rate follows from equilibrium in the money market. That is, from each individual's budget constraint, we have:

$$n_A c_{aut,A} \frac{\beta}{\theta} w_A = w_{A,-1}.$$

And from money market equilibrium, we have:

$$(2 - \sigma)w_A = (2 - \sigma)w_{A,-1} + M_A.$$

It is trivial to show that these two conditions are consistent, which confirms Walras' law.

### 3.3 International Equilibrium with National Currencies

Under international equilibrium with national currencies, each variety is still produced at the same quantity at equilibrium, but traded in both countries. Each individual spends the same amount on each variety. The imported quantity is purchased with the currency of the country where it is produced. Thus the exchange rate, in units of A currency per unit of B currency, satisfies:

$$ep_B x_{iB} = p_A x_{iA}. \quad (7)$$

Therefore,

$$ew_B = w_A, \quad ep_B = p_A.$$

The number of varieties produced are:

$$n_A = (2 - \sigma - \Gamma_A) \frac{1 - \theta}{\alpha}, \quad n_B = (\sigma - \Gamma_B) \frac{1 - \theta}{\alpha}. \quad (8)$$

Individuals work when young, receive their wages,  $w_{A,-1}, w_{B,-1}$  in the form of money and consume when old. Thus, each variety in each country is consumed at:

$$c_A = \frac{w_{A,-1}}{p_A} \frac{1}{n_A + n_B}, \quad c_B = \frac{w_{B,-1}}{p_B} \frac{1}{n_A + n_B}.$$

The market for each variety is at equilibrium if:

$$\frac{\alpha\theta}{\beta(1 - \theta)} = (2 - \sigma)c_A + \sigma c_B.$$



Equilibrium in the foreign exchange market requires that total expenditure on A products by B must be equal to total expenditure on B products by A:

$$\sigma p_A n_A c_B = e(2 - \sigma) p_B n_B c_A.$$

This condition determines the exchange rate, if it is flexible, or constrains the countries' monetary policies, if it is fixed.

In each country, total money demanded by the young must equal total money supplied by the old plus newly created money. That is:

$$(2 - \sigma)w_A = (2 - \sigma)w_{A,-1} + M_A; \quad \sigma w_B = \sigma w_{B,-1} + M_B. \quad (9)$$

Dividing through by  $w_A, w_B$ , respectively, expressing real money growth by  $m_A, m_B$ , and using the pricing condition and solving we have:

$$\frac{w_A}{w_{A,-1}} = \frac{2 - \sigma}{2 - \sigma - m_A}, \quad \frac{w_B}{w_{B,-1}} = \frac{2 - \sigma}{\sigma - m_B}. \quad (10)$$

If public good provision is financed by money creation only, we have:  $\Gamma_A = m_A, \Gamma_B = m_B$ . Solving for the consumption per person of each variety, we have:

$$c_A = \frac{\alpha\theta}{\beta(1 - \theta)} \frac{2 - \sigma - \Gamma_A}{(2 - \sigma)(2 - \Gamma_A - \Gamma_B)}; \quad c_B = \frac{\alpha\theta}{\beta(1 - \theta)} \frac{\sigma - \Gamma_B}{\sigma(2 - \Gamma_A - \Gamma_B)}. \quad (11)$$

The resulting indirect utility functions are:

$$U_A = K_A + \frac{(1 - g)(1 - \theta)}{\theta} \ln(2 - m_A - m_B) + (1 - g) \ln(2 - \sigma - m_A) + g \ln m_A, \quad (12)$$

$$U_B = K_B + \frac{(1 - g)(1 - \theta)}{\theta} \ln(2 - m_A - m_B) + (1 - g) \ln(\sigma - m_B) + g \ln m_B, \quad (13)$$

where  $K_A, K_B$  are functions of parameters (which notably include country sizes,  $2 - \sigma, \sigma$ ):

$$K_A = \frac{(1 - g)(1 - \theta)}{\theta} \ln \left[ \frac{1 - \theta}{\alpha} \right] + (1 - g) \ln \left[ \frac{\theta}{\beta(2 - \sigma)} \right];$$

$$K_B = \frac{(1-g)(1-\theta)}{\theta} \ln \left[ \frac{1-\theta}{\alpha} \right] + (1-g) \ln \left[ \frac{\theta}{\beta\sigma} \right].$$

The spillovers associated with international equilibrium are clear. Money growth in A appears in country B's utility and vice versa. Higher money growth in A finances a greater quantity of the public good, benefitting A residents, but hurts B residents by withdrawing resources from the production of varieties. The equations expressing the first order conditions for country A's government with respect to  $m_A$ , taking  $m_B$  as given, and for country B's government with respect to  $m_B$ , taking  $m_A$  as given, the *reaction functions* for the two governments, are as follows:

$$\frac{(1-g)(1-\theta)}{\theta(2-m_A-m_B)} = \frac{g}{m_A} - \frac{1-g}{2-\sigma-m_A}; \quad \frac{(1-g)(1-\theta)}{\theta(2-m_A-m_B)} = \frac{g}{m_B} - \frac{1-g}{\sigma-m_B}. \quad (14)$$

Solving them simultaneously defines a Nash equilibrium in the two countries' *uncoordinated* monetary policy decisions.

Although the reaction functions cannot be solved in closed form, some results do follow. E.g., if  $\theta < 1$ , the elasticity of substitution is greater than one, then a government's setting its own monetary policy ignores the externality it generates for the other government. That is, each government supplies more of the public good than is socially optimal, since it ignores the negative effects on the foreigners of the associated withdrawing of resources from private production. Furthermore, it is possible to show that the *larger* of the two countries devotes a *smaller* share of its resources to the public good. This in turn implies that the larger country supplies a greater amount of the public good than the smaller one.

In sum, the public good is financed by money printing. Size matters because it affects the range of tradeable varieties. With national currencies, the exchange rate determined by international trade equilibrium: if flexible, it is determined by market clearing; if fixed, clearing establishes relationship between national monetary policies. With national currencies, total real consumption in each country depends on its labor endowment, not monetary policy. Money issues are like lump-sum taxes.

### 3.3.1 Market Reforms versus Technological Progress Revisited

The results of this section may be reworked to allow for market reforms versus TFP-type technological progress. As we discussed, arbitrarily specifying a range of intermediates gives rise to profits, whereas allowing for free entry dissipates those profits, and allows a distinction between private losses and social gains from market reform. The impact of such a reform on international equilibrium with national currencies depend, of course, on the comparison between the given against the equilibrium range of varieties. In this highly stylized setting, one can see that losses to those earning rents, prior to the liberalization, may be offset by gain to the economy as a whole.

Implementation of TFP-type reforms by both countries benefits them both in a symmetric fashion. If, however, only one country does, the consequences are quite dramatic. The condition for trade equilibrium, (7), must be modified. The logic of the model requires that all varieties be consumed by all individuals in both countries. Suppose that country  $B$  only introduces TFP-type technological progress. Labor in that country becomes ever more productive, which improves the real exchange rate in its favor, reducing welfare for country  $A$ . The presence of TFP at a constant rate  $\eta$  is incompatible with steady state. So, unless country  $A$  also institutes reforms, steady state equilibrium is not possible.

### 3.3.2 Public Debt Finance

The model so far allows for individuals to be able to transfer purchasing power over time by means of money. In addition to  $M_A, M_B$ , Eq. (9) newly created money stocks in each country, we may also allow for new debt borrowing (or repayment),  $d = D - D_{-1}$ . We may distinguish debt from money finance by means of adding frictions as well as allowing for payment of interest on debt. The challenge is to link a country's ability to deal with repayment by means of introducing structural reforms. It is easier to visualize this by considering the context of national currencies with a fiscal system; see sections 4.2 and 4.3 below.

### 3.4 Common Currency

With countries A and B sharing a common currency, the exchange rate is always equal to one, and the international financial equilibrium does not constrain monetary policy. Nominal wages are equalized across the two countries, and for monetary equilibrium, we have that:

$$(2 - \sigma)w + \sigma w = 2w = 2w_{-1} + M_A + M_B. \quad (15)$$

Per capita consumption of each variety is the same across the two countries:

$$c_A = c_B = \frac{1}{2} \frac{\alpha\theta}{\beta(1 - \theta)}.$$

The total number of varieties produced is  $(2 - m_A - m_B) \frac{1-\theta}{\alpha}$ . The associated indirect utility functions for the two countries are:

$$U_A = K'_A + \frac{1-g}{\theta} \ln(2 - m_A - m_B) + g \ln m_A, \quad (16)$$

$$U_B = K'_B + \frac{1-g}{\theta} \ln(2 - m_A - m_B) + g \ln m_B, \quad (17)$$

where

$$K'_A \equiv K_A + (1-g) \ln \frac{2-\sigma}{2}, \quad K'_B \equiv K_B + (1-g) \ln \frac{\sigma}{2},$$

Even though the two countries share a currency, they can still pursue uncoordinated money creation. If money creation aims at maximizing (16), respectively (17), and thus ignore the intercountry externality, expressed by  $m_A$ 's presence in the RHS of (16), respectively of (17), it would lead to too much inflation. These quantities can in fact be obtained in closed form. That is:

$$m_A = m_B = \frac{2g\theta}{2g\theta + 1 - g}. \quad (18)$$

Monetary policy, and the magnitude of the public good provided do not depend on country population sizes, but of course the constants  $K'_A, K'_B$  in (16 – 17) do.

A common central bank ought to internalize this externality and instead pursue monetary

policy with an objective of maximizing a weighted sum of countries' utilities:

$$\max_{m_A, m_B} : (2 - \gamma)U_A(m_A, m_B) + \gamma U_B(m_A, m_B), \quad (19)$$

with a given set of weights  $(2 - \gamma, \gamma)$ . The resulting optimal monetary policy is:

$$m_A = \min \left\{ 2 - \sigma, (2 - \gamma) \frac{g\theta}{1 - g + g\theta} \right\}, \quad m_B = \min \left\{ \sigma, \gamma \frac{g\theta}{1 - g + g\theta} \right\}. \quad (20)$$

If each country's welfare is assigned the same weight,  $\gamma = 1$ , then as one can see, by comparing (20) with (18), the coordinated monetary policy is less expansionary than the uncoordinated one. Uncoordinated monetary policy is unnecessarily expansionary, a well known phenomenon that has been discussed by the literature; see Casella (1992), p. , 856, fn. 4.

A strictly democratic setting — a person, a vote — would require that different countries' utilities be weighted by their respective population shares. That is, in (19),  $\gamma = \sigma$ . As a consequence, monetary policy would reflect relative population sizes. But, what other considerations are there in setting the relative weights? How do weights affect the attractiveness of different countries' joining the monetary union. Similarly, given that they are in a monetary union, how do weight setting deters them from leaving the union?

Casella (1992) proves that in her model, there exists a minimum  $\bar{\sigma}$  such that for all  $\sigma < \bar{\sigma}$  the small country will require a larger relative weight in aggregate welfare than its relative size. That is,  $\forall \sigma, \sigma < \bar{\sigma}$ , all cooperative equilibria, if they exist, will have  $\gamma > \sigma$ . This is concisely summarized in *ibid.*, Fig. 3.A, which plots the minimum percentage weight  $\gamma$ , as function of the smaller country's relative size, for such a country to be in a currency union, and in *ibid.*, Fig. 3.B, which plots the minimum percentage weight  $\gamma$ , as function of the smaller country's relative size, for such a country to coordinate monetary policy, when countries have their own national currencies. The intuition of this result is that when a country is very small, it must demand more than proportional weight in the cooperative agreement. If this were not the case, the control exercised by the larger economy would result in a very unbalanced solution of the externality problem: the small country would end up facing the costs of the coordination without reaping enough of the benefits. Casella

emphasizes that since the small country’s alternative is to revert to the Nash equilibrium, “this cannot be used as a threat by the large country to enforce cooperation.”

## 4 International Equilibrium with Fiscal Systems

In view of the Fiscal Compact Treaty of 2012, it is natural to explore the scope for fiscal coordination within a monetary union. Taking cues from Sibert (1992), I assume that each government finances its public good from tax revenue, which allows for country-specific inefficiency in tax collection, and from its share of seignorage. The model also allows for effects of differences in size between the two countries in the style of Casella (1992). As already indicated, both Casella and Sibert recognize that lump-sum taxation and money creation cannot coexist: the former would be completely offset by the latter. In developing the case for fiscal coordination within a monetary union, it is important to allow for proportional taxation of labor income, wages. That together with inefficiency in tax collection allows for meaningful tradeoffs. Critical conceptual problems are present here, even in the autarky case, such as whether the central bank and the government act in an uncoordinated way, whereby the resulting Nash equilibria involves setting of monetary and fiscal policy. I formulate the autarkic case first in order to fix ideas and set notation. I note at the outset that when economies are economically integrated, national fiscal policies give rise to spillovers, much like monetary policies, and therefore the problem of the attractiveness of participating in a fiscal union bears similarities to that of a currency union, which was examined by Casella (1992) and lends itself to similar tools of analysis.

### 4.1 Autarky with a fiscal system

Under autarky, each individual in country  $A$  consumes an equal amount,  $c_{aut,A} = \frac{1}{2-\sigma} \frac{\alpha\theta}{\beta(1-\theta)}$ , of each variety. The provision of the public good is financed by money creation and taxation. That is public spending is equal to  $M_A + \kappa_A \tau_A w_A$  (and similarly for country B), where  $\tau_A$  denotes the tax rate on wage income and  $\kappa_A$  the fraction of nominal tax revenue which the

government collects. Thus, in real terms, the budget constraint may be expressed as:

$$\Gamma_A = \ell_{\Gamma_A} = m_A + (2 - \sigma)\kappa_A\tau_A.$$

The range of varieties produced is given by:

$$n_A = (2 - \sigma - m_A - (2 - \sigma)\kappa_A\tau_A) \frac{1 - \theta}{\alpha}.$$

The corresponding value of the utility function for country  $A$  (and similarly for country  $B$ ) is:

$$U_A = (1-g) \ln \left( ((2 - \sigma)(1 - \tau_A) - m_A) \frac{1 - \theta}{\alpha} \left[ \frac{1}{2 - \sigma} \frac{\alpha\theta}{\beta(1 - \theta)} \right]^\theta \right)^{1/\theta} + g \ln[m_A + (2 - \sigma)\kappa_A\tau_A]. \quad (21)$$

Optimal provision of the public good is the same as in the autarky case:

$$\Gamma_{aut,A} = \frac{\theta g}{\theta g + 1 - g} (2 - \sigma),$$

and thus is independent of how it is financed. Following Sibert (1992), optimizing (21) with respect to  $\tau_j$ , given  $\kappa_j \neq 0$ , determines fiscal policy as distinct from monetary policy. Or else, only  $(2 - \sigma)\tau_j + m_j$  may be defined. The inflation rate follows from equilibrium in the money market. That is, from each individual's budget constraint, we have:

$$n_A c_{aut,A} \frac{\beta}{\theta} w_A = (1 - \tau_A) w_{A,-1}.$$

And from money market equilibrium, we have:

$$(2 - \sigma)(1 - \tau_A)w_A = (2 - \sigma)(1 - \tau_A)w_{A,-1} + M_A.$$

Walras' law is again confirmed, provided that  $\kappa_j = 0$ , or else the adding up property is violated.

## 4.2 Integrated Economies with National Currencies and a Fiscal System

If  $\tau_j$  is the tax rate on wages, then inefficiency in tax collection leaves a tax revenue of  $\kappa_j \tau_j w_j$ . Thus, the public good is financed by a combination of seignorage and tax revenue

$$\Gamma_A = \ell_{\Gamma A} = m_A + (2 - \sigma)\kappa_A \tau_A, \quad \Gamma_B = \ell_{\Gamma B} = m_B + \sigma \kappa_B \tau_B. \quad (22)$$

The range of varieties produced in each country satisfy:

$$n_A = (2 - \sigma - m_A - (2 - \sigma)\kappa_A \tau_A) \frac{1 - \theta}{\alpha}, \quad n_B = (\sigma - m_B - \sigma \kappa_B \tau_B) \frac{1 - \theta}{\alpha}$$

From money market equilibrium we have:

$$(2 - \sigma)(1 - \tau_A)w_A = (2 - \sigma)(1 - \tau_A)w_{A,-1} + M_A,$$

from which we obtain an expression for wage inflation,

$$(1 - \tau_A) \frac{w_{A,-1}}{w_A} = 1 - \tau_A - \frac{m_A}{2 - \sigma},$$

and similarly for country B. Using this condition with the budge constraints allows us to solve for consumption per person of each variety. That is:

$$(n_A + n_B)c_A \frac{\beta}{\theta} w_A = (1 - \tau_A)w_{A,-1}.$$

Therefore, per capita consumption of varieties in the two countries are:

$$c_A = \frac{\alpha \theta}{\beta(1 - \theta)(2 - \sigma)} \frac{(2 - \sigma)(1 - \tau_A) - m_A}{(2 - m_A - m_B - (2 - \sigma)\kappa_A \tau_A - \sigma \kappa_B \tau_B)}; \quad (23)$$

$$c_B = \frac{\alpha \theta}{\beta(1 - \theta)\sigma} \frac{\sigma(1 - \tau_B) - m_B}{(2 - m_A - m_B - (2 - \sigma)\kappa_A \tau_A - \sigma \kappa_B \tau_B)}$$



The corresponding expressions for the indirect utility functions are:

$$U_A = K_A + \frac{(1-g)(1-\theta)}{\theta} \ln[2 - m_A - m_B - (2-\sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B] \\ + (1-g) \ln[(2-\sigma)(1-\tau_A) - m_A] + g \ln(m_A + (2-\sigma)\kappa_A\tau_A), \quad (24)$$

$$U_B = K_B + \frac{(1-g)(1-\theta)}{\theta} \ln[2 - m_A - m_B - (2-\sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B] \\ + (1-g) \ln[\sigma(1-\tau_B) - m_B] + g \ln(m_B + \sigma\kappa_B\tau_B). \quad (25)$$

It is clear from the expressions (24–25) that the tax policy parameters of both countries enter the expressions for both countries, thus giving rise to intercountry spillover effects, much like monetary policy magnitudes. We return to this further below.

#### 4.2.1 National Currencies and Debt Finance

In view of the discussion in section 3.3.2 above, we may augment Eq. (22) above to allow for public debt finance. In like manner to the inefficiency of taxation, let  $\delta_A, \delta_B$  be the fraction of borrowing that may drawn upon by country  $A, B$ , respectively. That is, net borrowing  $D_{A,+1} - (1 + \rho_A)D_A$  yields additional resources for spending, per person, where  $\rho_A, \rho_B$  denote the interest rates associated with outstanding debt payable in the current period. Augmenting Eq. (22) by introducing debt finance yields:

$$\Gamma_A = \ell_{\Gamma A} = m_A + (2-\sigma)[\kappa_A\tau_A + D_{A,+1} - (1+\rho_A)D_A], \quad \Gamma_B = \ell_{\Gamma B} = m_B + \sigma[\kappa_B\tau_B + D_{B,+1} - (1+\rho_B)D_B]. \quad (26)$$

The model continues to allow for individuals to transfer purchasing power over time by means of money. Revenue from issuing debt is distinguished from money finance and from tax finance by means of frictions, denoted by the parameters  $\delta_A, \kappa_A$ , respectively. The resulting modification of the model is rather trivial. Essentially, because taxes and debt revenue are lump-sum, the above formulas may be adapted easily.

The next step is to link a country's improved ability to deal with servicing and/or repayment of debt with introducing structural reforms with either level- or growth-effects.

If all debt is domestic, the financing options to the government depend on the dynamic efficiency properties of the economy. In this overlapping generations economy, introduction of debt finance is welfare enhancing if the economy is dynamically inefficient.

If debt is international, that is one country borrows from the other country and the two of them together make up the world economy, then the terms

$$(2 - \sigma)[\kappa_A \tau_A + D_{A,+1} - (1 + \rho_A)D_A] \text{ and } \sigma[\kappa_B \tau_B + D_{B,+1} - (1 + \rho_B)D_B]$$

are not independent from one another. That is  $D_A + D_B = 0$ , for all time periods. For the same reason, international trade equilibrium requires that the debtor country has enough current account surplus to pay back the creditor country. With this refinement, the model could be developed fully for the case of debt finance with interest payments from the debtor to the creditor. We could take the previous debt level as given and we could envision alternative steady states associated with different current account regimes.

An important consequence of this is that productivity improvements in one country behoove the other to also implement them, or else it would be unable to meet its debt obligations. This is even more important in the case of productivity improvements of the growth- rather than of the level effect type.

### 4.3 Common currency with a fiscal system

We derive the the counterpart for the case of common currency with national fiscal systems by working from condition for equilibrium in the money market. That is, the sum of the money holdings of the old generations plus money creation in the two economies equal to the sum of the money holding by young generations:

$$(2 - \sigma)(1 - \tau_A)w_A + \sigma(1 - \tau_B)w_B = (2 - \sigma)(1 - \tau_A)w_{A,-1} + \sigma(1 - \tau_B)w_{B,-1} + M_A + M_B. \quad (27)$$

Since nominal wages are equalized across the two countries, we may solve for  $\frac{w_{A,-1}}{w_A}$  to get:

$$\frac{w_{A,-1}}{w_A} = \frac{2 - (2 - \sigma)\tau_A - \sigma\tau_B - m_A - m_B}{2 - (2 - \sigma)\tau_A - \sigma\tau_B}.$$

The total number of varieties is:

$$n_A + n_B = \frac{1 - \theta}{\alpha} (2 - m_A - m_B - (2 - \sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B).$$

$$c_A = (1 - \tau_A) \frac{\alpha\theta}{\beta(1 - \theta)} \frac{2 - (2 - \sigma)\tau_A - \sigma\tau_B - m_A - m_B}{(2 - m_A - m_B - (2 - \sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B)(2 - (2 - \sigma)\tau_A - \sigma\tau_B)}, \quad (28)$$

$$c_B = (1 - \tau_B) \frac{\alpha\theta}{\beta(1 - \theta)} \frac{2 - (2 - \sigma)\tau_A - \sigma\tau_B - m_A - m_B}{(2 - m_A - m_B - (2 - \sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B)(2 - (2 - \sigma)\tau_A - \sigma\tau_B)} \quad (29)$$

In the special case of no fiscal system,  $\tau_A = \tau_B = 0$ , we are back to  $c_A = c_B = \frac{1}{2} \frac{\alpha\theta}{\beta(1 - \theta)}$ : all varieties are consumed in equal amounts.

The indirect utility functions are given by:

$$U_A = K'_A + \frac{(1 - g)}{\theta} \ln [2 - m_A - m_B - (2 - \sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B] + g \ln [m_A + (2 - \sigma)\kappa_A\tau_A] + (1 - g) \ln(1 - \tau_A) \quad (30)$$

$$-(1 - g) \ln [2 - (2 - \sigma)\tau_A - \sigma\tau_B];$$

$$U_B = K'_B + \frac{(1 - g)}{\theta} \ln [2 - m_A - m_B - (2 - \sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B] + g \ln [m_B + \sigma\kappa_B\tau_B] + (1 - g) \ln(1 - \tau_B) \quad (31)$$

$$-(1 - g) \ln [2 - (2 - \sigma)\tau_A - \sigma\tau_B];$$

Let us underscore the comparison with expressions (24–25), the indirect utility functions for the case of international equilibrium with national fiscal systems and national currencies.

National fiscal authorities would set tax policies so as to maximize  $U_A$  with respect to  $\tau_A$ , and  $U_B$  with respect to  $\tau_B$ , while taking monetary policy as given.

The objective the central bank for the monetary union seeks  $(m_A, m_B)$  to maximize,

$$(2 - \gamma)U_A + \gamma U_B,$$

now becomes:

$$K + 2\frac{1-g}{\theta} \ln(2 - m_A - m_B - (2-\sigma)\kappa_A\tau_A - \sigma\kappa_B\tau_B) - 2(1-g) \ln(2 - (2-\sigma)\tau_A - \sigma\tau_B) \\ (2-\gamma)g \ln(m_A + (2-\sigma)\kappa_A\tau_A) + (2-\gamma)(1-g) \ln(1-\tau_A) + \gamma g \ln(m_B + \sigma\kappa_B\tau_B) + \gamma(1-g) \ln(1-\tau_B).$$

From the first-order conditions for the union's central bank with respect to  $(m_A, m_B)$ , we have that the resources allocated to the public good in each country are given by:

$$\Gamma_A = m_A + (2-\sigma)\kappa_A\tau_A = (2-\gamma)\frac{g\theta}{1-g+g\theta}, \Gamma_B = m_B + \sigma\kappa_B\tau_B = \gamma\frac{g\theta}{1-g+g\theta}. \quad (32)$$

Notably, such an allocation to the public good provision coincides with the solution for optimal union-wide monetary policy with no fiscal system, which implies lower money growth in the monetary union in the presence of a fiscal system than in its absence. The national fiscal authority provide for some of the resources necessary for optimal provision of the public good.

Suppose that fiscal policy is under the control of national governments. Seeking  $\tau_A$  (alternatively,  $\tau_B$ ) to maximize  $U_A$  (alternatively,  $U_B$ ) leads to first-order conditions, which once the results above for optimum monetary policy have been used may be simplified as follows:

$$\frac{1}{2-\sigma} \frac{1}{1-\tau_A} - \frac{1}{2-(2-\sigma)\tau_A - \sigma\tau_B} = \frac{\kappa_A(1-g+g\theta)}{(1-g)\theta} \left[ \frac{1}{2-\gamma} - \frac{1}{2} \right]; \quad (33)$$

$$\frac{1}{\sigma} \frac{1}{1-\tau_B} - \frac{1}{2-(2-\sigma)\tau_A - \sigma\tau_B} = \frac{\kappa_B(1-g+g\theta)}{(1-g)\theta} \left[ \frac{1}{\gamma} - \frac{1}{2} \right]. \quad (34)$$

It is straightforward to establish conditions under which feasible optimum national tax rates exist. In view of the fact that Eq. (33-34) are quadratic functions, we note that in general there exist two sets of solutions. At any rate, the optimal tax rates of both countries are simultaneously determined.

Subtracting Eq. (34) from Eq. (33) yields:

$$\frac{1}{2-\sigma} \frac{1}{1-\tau_A} - \frac{1}{\sigma} \frac{1}{1-\tau_B} = \frac{1-g+g\theta}{(1-g)\theta} \left[ \kappa_A \left( \frac{1}{2-\gamma} - \frac{1}{2} \right) - \kappa_B \left( \frac{1}{\gamma} - \frac{1}{2} \right) \right]. \quad (35)$$

Numerous comparative dynamics results are possible. E.g., suppose that the fiscal systems of the two countries are equally efficient,  $\kappa_A = \kappa_B$ . Then the sign of the LHS above is positive (negative) if  $\gamma < (>)1$ , that is if country  $B$  is given less weight in setting monetary policy for the monetary union. Also, suppose that country  $B$  is also smaller, that is  $\sigma < 1$ . Then it follows that for the above condition to be satisfied, country  $A$ , the larger of the two countries, must pay a higher tax rate. This result regarding the optimal tax rate is reinforced, other things being equal, if the larger country has a more efficient tax system.

The above result allows us to explore what is implied for national optimal tax rates by the finding of Cassella's (1992), that the smaller country must be given more than proportional (to its population share) representation in order to voluntarily participate in a monetary union. Imposing the condition that  $\gamma > \sigma$  constrains the relationship between the two respective taxes rates, country sizes and efficiencies of tax systems.

We conclude by emphasizing the fact that this simple theory shows that even though national fiscal authorities are entrusted with setting national fiscal policy, monetary union introduces profound interdependence which makes the country-specific optimal tax rates depend on the sizes of both countries as well as the efficiency of their tax systems. The result follows from a skeletal model, where countries differ only with respect to their sizes. Notably, the model does not allow for debt financing. Nonetheless, debt financing is trivially easy to introduce in the overlapping generations model of the present paper, ala Samuelson–Diamond if the economy is dynamically inefficient.

#### 4.3.1 Fiscal Union as International Fiscal Policy Coordination

Let us first consider the case where national governments set national tax policy while ignoring the international fiscal spillovers. The respective first-order conditions are identical to (33) and (34), except that the first terms in the RHS within brackets are also divided by

$g$ . It then follows that the nationally optimal tax rates exceed the respective ones for those

In contrast, let us consider the case where an international fiscal coordination authority sets national tax policies, being cognizant of the international fiscal spillovers. Let  $2 - \varpi$ ,  $\varpi$ , denote the corresponding weights. The corresponding first-order conditions are:

$$\frac{2 - \varpi}{2 - \sigma} \frac{1}{1 - \tau_A} - \frac{2}{2 - (2 - \sigma)\tau_A - \sigma\tau_B} = \frac{\kappa_A(1 - g + g\theta)}{(1 - g)\theta} \left[ \frac{2 - \varpi}{2 - \gamma} - 1 \right]; \quad (36)$$

$$\frac{\varpi}{\sigma} \frac{1}{1 - \tau_B} - \frac{2}{2 - (2 - \sigma)\tau_A - \sigma\tau_B} = \frac{\kappa_B(1 - g + g\theta)}{(1 - g)\theta} \left[ \frac{\varpi}{\gamma} - 1 \right]. \quad (37)$$

Subtracting Eq. (37) from Eq. (36) yields:

$$\frac{2 - \varpi}{2 - \sigma} \frac{1}{1 - \tau_A} - \frac{\varpi}{\sigma} \frac{1}{1 - \tau_B} = \frac{1 - g + g\theta}{(1 - g)\theta} \left[ \kappa_A \left( \frac{2 - \varpi}{2 - \gamma} - 1 \right) - \kappa_B \left( \frac{\varpi}{\gamma} - 1 \right) \right]. \quad (38)$$

Pursuing comparisons of nationally-optimal with union-optimal tax rates is fairly straightforward.

The model, however, allows a new perspective on the attractiveness of a fiscal union, given a monetary union. That is, we recall Proposition 2, Casella (1992), where the fact that money supplies are strategic substitutes is used to prove that there exists a threshold value for size,  $\bar{\sigma}$ , such that for all  $\sigma < \bar{\sigma}$  the smaller country will require a larger relative weight in aggregate welfare than its size. That is,  $\forall \sigma < \bar{\sigma}$ , all monetary policies associated with cooperative equilibria, if they exist, will have  $\gamma > \sigma$ .

Turning to a fiscal union within a monetary union, one wonders whether fiscal policy, as defined in this paper, might make its participation attractive or unattractive. Interestingly, fiscal policy decisions might in fact, depending on parameters, be strategic complements. This in turn suggests that the welfare weights associated with union-wide fiscal policy might not have to be sensitive to size, in the sense that they must be in the case of monetary policy. To see this, consider from (30–Utility-B-fiscal-common) the signs of

$$\frac{\partial^2 U_A}{\partial \tau_A \partial \tau_B}, \quad \frac{\partial^2 U_B}{\partial \tau_B \partial \tau_A}.$$

Fiscal policies  $\tau_A, \tau_B$ , are strategic substitutes, if the above cross-partial derivatives are negative; they are strategic complements, if they are positive. That is,

$$\frac{\partial^2 U_A}{\partial \tau_A \partial \tau_B} = -\frac{1-g}{\theta} \frac{(2-\sigma)\kappa_A \sigma \kappa_B}{(2-m_A-m_B-(2-\sigma)\kappa_A \tau_A - \sigma \kappa_B \tau_B)^2} + (1-g) \frac{(2-\sigma)\sigma}{(2-(2-\sigma)\tau_A - \sigma \tau_B)^2};$$

$$\frac{\partial^2 U_B}{\partial \tau_B \partial \tau_A} = -\frac{1-g}{\theta} \frac{(2-\sigma)\kappa_A \sigma \kappa_B}{(2-m_A-m_B-(2-\sigma)\kappa_A \tau_A - \sigma \kappa_B \tau_B)^2} + (1-g) \frac{(2-\sigma)\sigma}{(2-(2-\sigma)\tau_A - \sigma \tau_B)^2};$$

These expressions are identical, and therefore union-wide tax rates are strategic substitutes or complements, under the assumption of optimal monetary policy, depending on the sign of

$$-\frac{1-g}{\theta} \frac{(2-\sigma)\kappa_A \sigma \kappa_B (1-g+g\theta)^2}{4(1-g)^2} + (1-g) \frac{(2-\sigma)\sigma}{(2-(2-\sigma)\tau_A - \sigma \tau_B)^2}. \quad (39)$$

### 4.3.2 Common Currency, National Fiscal Systems and Debt Finance

In view of the discussion in section 4.2.1 above, we may modify Eq. (27) above to allow for public debt finance, in addition to money and tax finance.

$$\begin{aligned} & (2-\sigma)(1-\tau_A)w_A + \sigma(1-\tau_B)w_B \\ &= (2-\sigma)(1-\tau_A)w_{A,-1} + \sigma(1-\tau_B)w_{B,-1} + M_A + M_B + \delta_A d_A + \delta_B d_B - \rho_A D_{A,-1} - \rho_B D_{B,-1}. \end{aligned} \quad (40)$$

Similarly, Eq. (32) must be suitably adapted to reflect the availability of resources from borrowing.

Regarding Eq. (40), if all debt is international and between the two countries in question, then  $\rho_A = \rho_B$ , and  $D_{A,-1} + D_{B,-1} = 0$ . While this simplifies (40), the condition for monetary equilibrium, it presumes that the debtor can run a trade surplus in order to be able to finance interest payments. This is sort of invisible in (40), but becomes relevant for the national budget constraints that ensure the finance of the national public goods. That is, Eq. (41) must be modified as follows:

$$\Gamma_A = m_A + (2-\sigma)[\kappa_A \tau_A + \delta_A d_A - \rho_A D_{A,-1}], \Gamma_B = m_B + \sigma[\kappa_B \tau_B + \delta_B d_B - \rho_B D_{B,-1}]. \quad (41)$$

This modification has major consequences for the equilibrium allocations and associated welfare.

In like manner to the inefficiency of taxation, let  $\delta_A, \delta_B$  be the fraction of borrowing that may draw upon by country  $A, B$ , respectively. That is, net borrowing  $d_A = D_A - D_{A,-1}$  yields  $\delta_A d_A$  available for spending, per person, and let  $\rho_A, \rho_B$  denote the interest rates associated with the outstanding debt. Augmenting Eq. (22) by introducing deficits and debts yields:

$$\Gamma_A = \ell_{\Gamma A} = m_A + (2 - \sigma)[\kappa_A \tau_A + \delta_A d_A - \rho_A D_{A,-1}], \quad \Gamma_B = \ell_{\Gamma B} = m_B + \sigma[\kappa_B \tau_B + \delta_B d_B - \rho_B D_{B,-1}]. \quad (42)$$

The model continues to allow for individuals to transfer purchasing power over time by means of money. Revenue from issuing debt is distinguished from money finance and from tax finance by means of frictions, denoted by the parameters  $\delta_A, \kappa_A$ , respectively. The resulting modification of the model is rather trivial. Essentially, because taxes and debt revenue are lump-sum, the above formulas may be adapted easily.

The challenge is to link a country's ability to deal with servicing and/or repayment of debt by means of introducing structural reforms with either level- or growth-effects. If all debt is domestic, the financing options to the government depend on the dynamic efficiency properties of the economy. As mentioned above, if the economy is dynamically inefficient, introducing debt finance is welfare-enhancing. If, on the other hand, one country borrows from the other country, then the terms

$$(2 - \sigma)[\kappa_A \tau_A + \delta_A d_A - \rho_A D_{A,-1}], \quad \sigma[\kappa_B \tau_B + \delta_B d_B - \rho_B D_{B,-1}]$$

are not independent from one another. For the same reason, international trade equilibrium requires that the debtor country has enough trade surplus to pay the creditor country. With this refinement, the model could be developed fully for the case of debt finance with interest payments from the debtor to the creditor.

An important consequence of this is that productivity improvements in one country



behoove the other to also implement them, or else it would be unable to meet its debt obligations. This is even more important in the case of productivity improvements of the growth- rather than of the level effect type.

## 5 Concluding Remarks

In numerous ways that have been documented widely, the EZ is made up of very diverse countries. E.g, in a stunning calculation, reported by J. P. Morgan (2012), the major countries of the EZ are more diverse than the East Asian Tigers, the UK and its English speaking offshoots, and even countries whose names begin with the letter “M”! In spite of such diversity, catastrophic wars among the core European countries, that have fought many vicious conflicts over the last few years, have been prevented. Given this political success, there ought to be vast scope for coming to terms with the international coordination that is necessary to carry out fiscal policy that operated along with monetary policy and is designed to optimize outcomes over the entire union. In addition to the conventional differences among countries that have been identified by the literature, this paper introduces two more: differences in the efficiency of fiscal systems and on the terms of sovereign borrowing.

The present model provides a simple deterministic framework for understanding the role of size in the interdependence of broad macroeconomic aggregates. The mechanism for setting country-specific fiscal policy is not independent from the conduct of monetary policy. The paper goes beyond Ioannides (2013) in allowing for debt finance under the different scenarios of international equilibrium, that is, international economic integration with national currencies and with a common currency, both in the presence of national fiscal systems. It allows us to examine in detail the setting similar to where Greece and the EZ found themselves since 2010, that is, given economic integration with a currency union, how willing should the union be (in our case, the large of the two countries) to negotiate with one of its members and prevent breakup of the monetary union. The central role of size in the model provides for a realistic setting in assessing this question and is much simpler terms than other approaches in the literature [c.f. Alvarez and Dixit (2014)].

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